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AMEMBASSY MINSK PRIORITY
AMEMBASSY MOSCOW PRIORITY

S E C R E T GENEVA 000587

DEPT FOR T, VCI AND EUR/PRA
DOE FOR NNSA/NA-24
CIA FOR WINPAC
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SECDEF FOR OSD(P)/STRATCAP
NAVY FOR CNO-N5JA AND DIRSSP
AIRFORCE FOR HQ USAF/ASX AND ASXP
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E.O. 12958: DECL: 07/24/2018

TAGS: [KACT](#) [PARM](#) [START](#) [JCIC](#) [INF](#) [US](#) [RS](#) [UP](#) [BO](#) [KZ](#)

SUBJECT: JCIC-XXXII: WORKING GROUP MEETING ON UKRAINIAN
ELIMINATION OF SOLID ROCKET MOTORS FOR FIRST STAGES OF
SS-24 ICBMS, JULY 21, 2008

REF: A. GENEVA 0572 (JCIC-XXXII-008)
[1](#)B. GENEVA 0585 (JCIC-XXXII-009)

Classified By: Jerry A. Taylor, United States
Representative to the Joint Compliance and Inspection
Commission. Reasons: 1.4(b) and (d).

[1](#)1. (U) This is JCIC-XXXII-011.

SUMMARY

[1](#)2. (S) A Working Group Meeting on the issue of Elimination of Solid Rocket Motor Cases for First Stages of SS-24 (Ukrainian issue) was held at the U.S. Mission on July 21, [1](#)2008. All Parties, except Belarus, were represented. The Parties continued the discussion from the previous Heads of Delegation meeting (Ref A) on the Ukrainian proposal to move toward agreement on alternative elimination procedures for SS-24 ICBM solid rocket motor (SRM) cases. The U.S. Delegation explained that the U.S. proposal (Ref A) consisted of a JCIC Agreement which would add specific provisions in the Conversion or Elimination (C or E) Protocol that would permit the Parties to agree on alternate procedures for elimination of SRM cases that have had the propellant washed out of the motor case and residual fuel burned out. Specific procedures would be contained in a JCIC Joint Statement. The new procedures would be added to those contained in the C or E Protocol, which currently calls for the SRM cases to be eliminated by explosive detonation, crushing, flattening or cutting into two equal pieces.

[1](#)3. (S) The Russian Delegation explained that its proposal provided specific language for the draft agreement which would have the effect of expanding the proposal to the elimination of SRM cases for any type of mobile missile. The Ukrainian delegation said it could support either formulation.

14. (S) The U.S. Delegation explained that it could not support the expansion proposed by the Russian Delegation. Resolution of this issue needed to be narrowly focused for the Ukrainian SS-24 SRM cases. The delegations agreed to review the draft texts proposed by the three delegations and study the alternate formulations and take up the discussion at a subsequent meeting.

SS-24 ELIMINATION:
CALM BEFORE THE STORM

15. (S) Couch opened the Working Group Meeting and welcomed the Delegations. He then turned the floor over to Ukraine to comment on the Russian-proposed text on the Ukrainian SS-24 SRM case elimination issue that had been provided to the other delegations at the opening of business today.

16. (S) Shevtsov noted that JCIC Joint Statement 44 allowed for phased eliminations of mobile systems without a Treaty amendment. He said the Ukrainian Delegation had provided its proposed Joint Draft Text to the other delegations at the July 18, 2008 Working Group Meeting (Ref B). He highlighted the Russian-proposed changes to the draft Ukrainian Unilateral Statement on the Non-Transfer of SS-24 ICBMs to Third Countries, which had been provided to the other Parties

at the opening of business this morning. He noted that the United States had urged Ukraine to issue a statement of policy, in accordance with these new procedures, that would commit Ukraine not to remove any of the rocket motor cases eliminated from the national territory of Ukraine without prior notification. Ukraine said it supported the shorter Russian-proposed formulation. Official translations of three Ukrainian-proposed texts and three Russian-proposed texts follow below.

Begin text of 3 Ukrainian documents (Unilateral Statement):

Official Translation

JCIC-XXXII
Joint Text
Ukrainian Side's Draft
July 18, 2008

Unilateral Statement

In connection with the adoption of Agreement Number (blank) and Joint Statement Number (blank) at JCIC-XXXII, the Ukrainian side reaffirms its willingness, in the commercial use of eliminated cases of SS-24 ICBMs, to comply with the START Treaty provisions on non-transfer of items to third countries (Art. No. (blank)), as well as MTCR requirements, which will preclude the unverified export of such cases beyond the national territory.

End text.

Begin text (Joint Statement):

JCIC-XXXII
Ukrainian-Proposed Text
July 18, 2008

JOINT COMPLIANCE AND INSPECTION COMMISSION
JOINT STATEMENT NUMBER (Blank)

ON THE DESTRUCTION OF SS-24 ICBM SOLID ROCKET MOTOR CASES
LOCATED IN UKRAINE

The Parties, referring to the Treaty between the United States of America and the Union of Soviet Socialist Republics on the Reduction and Limitation of Strategic Offensive Arms of July 31, 1991, hereinafter referred to as the Treaty, pursuant to paragraph 1 of Section I of the Protocol on Procedures Governing the Conversion or Elimination of the Items Subject to the Treaty, hereinafter referred to as the Conversion or Elimination Protocol, have agreed as follows:

With respect to subparagraph 4(b) of Section I of the Conversion or Elimination Protocol, for SS-24 ICBMs located in Ukraine, the elimination of SS-24 ICBM rocket motor cases remaining after removal of propellant by a process of washing out the propellant and the subsequent burning of residual propellant in each case may be carried out through the drilling of a total of four holes, each no less than 80mm in diameter, through the cylindrical portion of each such case near the bottom of the motor case. Such holes shall be positioned in two diametrically opposite groups, each consisting of two closely spaced holes in one cross section.

..... (United States of America)

..... (Republic of Belarus)
..... (Republic of Kazakhstan)
..... (Russian Federation)
..... (Ukraine)

End text.

Begin text (Agreement):

JCIC-XXXII
Ukrainian-proposed Text
July 18, 2008

JOINT COMPLIANCE AND INSPECTION COMMISSION
AGREEMENT NUMBER (blank)
RELATING TO THE TREATY BETWEEN
THE UNITED STATES OF AMERICA AND THE UNION OF SOVIET
SOCIALIST REPUBLICS ON THE REDUCTION AND LIMITATION
OF STRATEGIC OFFENSIVE ARMS OF JULY 31, 1991

ELIMINATION PROCESS FOR ICBMS FOR MOBILE LAUNCHERS OF ICBMS

The Government of the United States of America, the Government of the Republic of Belarus, the Government of the Republic of Kazakhstan, the Government of the Russian Republic, and the Government of Ukraine, hereinafter referred to as the Parties,

In accordance with the Treaty between the United States of America and the Union of Soviet Socialist Republics of the Reduction and Limitation of Strategic Offensive Arms of July 31, 1991, hereinafter referred to as the Treaty,

To improve the viability and effectiveness of the Protocol on Procedures Governing the Conversion or Elimination of the Items Subject to the Treaty, hereinafter referred to as the Conversion or Elimination Protocol,

Have agreed as follows:

Article One

Paragraph 4 of Section I of the Conversion or Elimination Protocol shall be superseded by the following provisions:

"4. Elimination process for ICBMs for mobile launchers of ICBMs:

- (a) if solid fuel has not been removed from stages, the stages shall be destroyed by explosive demolition or burned;

(b) Rocket motor nozzles and cases, as well as the interstage skirts of a missile remaining after completion of the procedures provided for in subparagraphs 2(c), 2(d), and 4(a) of this Section, or after the completion of static testing provided for in paragraph 3 of Section VII of this Protocol, shall be crushed, flattened, cut into two pieces of approximately equal size, or destroyed by explosion, or, in the case of rocket motor cases remaining after removal of propellant by a

process

of both washing out and burning out of the propellant, the Parties may agree, upon request of the possessing Party, on procedures for the elimination of such rocket motor cases by

drilling

of holes through the cylindrical portion of such rocket motor cases; and

(c) The self-contained dispensing mechanism, as well as the front section, including the reentry vehicle platform and the front section shroud, shall be crushed, flattened, cut into two pieces of approximately equal size, or destroyed by explosion."

Article Two

This Agreement shall enter into force on the date of its signature and shall remain in force as long as the Treaty remains in force.

IN WITNESS WHEREOF, the undersigned, being duly authorized by their respective Governments, have signed this Agreement.

DONE at Geneva on (BLANK), in five copies, each in the English and Russian languages, both texts being equally authentic.

FOR THE GOVERNMENT OF THE UNITED STATES OF AMERICA:

FOR THE GOVERNMENT OF THE REPUBLIC OF BELARUS:

FOR THE GOVERNMENT OF THE REPUBLIC OF KAZAKHSTAN:

FOR THE GOVERNMENT OF THE RUSSIAN FEDERATION:

FOR THE GOVERNMENT OF UKRAINE:

End text.

Begin text (first of 3 Russian-proposed documents):

Official Translation

JCIC-XXXII
Joint Text
Russian Side's Draft
July 22, 2008

Statement of Policy by Ukraine Concerning the Use of Eliminated Cases of SS-24 ICBMs

In connection with the adoption of Agreement Number (Blank) and Joint Statement Number (Blank) at JCIC-XXXII, Ukraine undertakes not to transfer eliminated cases of SS-24 ICBMs to foreign states, their legal entities or natural persons, or to international organizations, and not to export them beyond the national territory.

End text.

Begin text (2nd Russian-proposed document):

Official Translation

JCIC-XXXII
Russian-Proposed Text
July 21, 2008

JOINT COMPLIANCE AND INSPECTION COMMISSION
AGREEMENT NUMBER (BLANK)
RELATING TO THE TREATY BETWEEN
THE UNITED STATES OF AMERICA AND THE UNION OF SOVIET
SOCIALIST REPUBLICS ON THE REDUCTION AND LIMITATION
OF STRATEGIC OFFENSIVE ARMS OF JULY 31, 1991

CHANGES TO SECTION I OF THE CONVERSION AND (SIC)
ELIMINATION PROTOCOL

The Government of the United States of America, the Government of the Republic of Belarus, the Government of the Republic of Kazakhstan, the Government of the Russian Federation, and the Government of Ukraine, hereinafter referred to as the Parties,

In accordance with the Treaty between the United States of America and the Union of Soviet Socialist Republics on the Reduction and Limitation of Strategic Offensive Arms of July 31, 1991, hereinafter referred to as the Treaty,

To improve the viability and effectiveness of the Protocol on Procedures Governing the Conversion or Elimination of the Items Subject to the Treaty, hereinafter referred to as the Conversion or Elimination Protocol,

Have agreed as follows:

Article One

Subparagraph 4(b) of Section I of the Conversion or Elimination Protocol shall be superseded by the following provisions:

"(b) Rocket motor nozzles and cases, as well as the interstage skirts of a missile remaining after completion of the procedures provided for in subparagraphs 2(c) and (d), and subparagraph 4(a) of this Section, or after the completion of static testing provided for in paragraph 3 of Section VII of this Protocol, shall be crushed, flattened, cut into two pieces of approximately equal size, or destroyed by explosion, or, in the case of rocket motor cases remaining after removal of propellant by processes of washing out and subsequently burning out residual propellant, the Parties shall agree on procedures for the elimination of such rocket motor cases, consisting of drilling holes through the cylindrical portion of such rocket motor cases; and"

Article Two

This Agreement shall enter into force on the date of its signature and shall remain in force as long as the Treaty remains in force.

IN WITNESS WHEREOF, the undersigned, being duly authorized by their respective Governments, have signed this Agreement.

DONE at Geneva on (BLANK) in five copies, each in the English and Russian languages, both texts being equally authentic.

FOR THE GOVERNMENT OF THE UNITED STATES OF AMERICA:

FOR THE GOVERNMENT OF THE REPUBLIC OF BELARUS:

FOR THE GOVERNMENT OF THE REPUBLIC OF KAZAKHSTAN:

FOR THE GOVERNMENT OF THE RUSSIAN FEDERATION:

FOR THE GOVERNMENT OF UKRAINE:

End text.

Begin text (3rd Russian-proposed document):

Official Translation

JCIC-XXXII

Russian-Proposed Text

July 21, 2008

JOINT COMPLIANCE AND INSPECTION COMMISSION
JOINT STATEMENT NUMBER (BLANK)

ON THE DESTRUCTION OF SS-24 ICBM SOLID ROCKET MOTOR CASES
LOCATED IN UKRAINE

The Parties, referring to the Treaty between the United States of America and the Union of Soviet Socialist Republics on the Reduction and Limitation of Strategic Offensive Arms of July 31, 1991, hereinafter referred to as the Treaty, pursuant to paragraph 1 of Section I of the Protocol on Procedures Governing the Conversion or Elimination of the Items Subject to the Treaty, hereinafter referred to as the Conversion or Elimination Protocol, have agreed as follows:

With respect to subparagraph 4(b) of Section I of the Conversion or Elimination Protocol, for SS-24 ICBMs located in Ukraine, the elimination of SS-24 ICBM rocket motor cases remaining after removal of propellant (by a process of washing out the propellant, and the subsequent burning out of residual propellant) ((by processes of washing out and subsequently burning out residual propellant)) in each case may be carried out through the drilling of a total of four holes, each* no less than 80mm in diameter, through the cylindrical portion of each such motor case** near the bottom of the motor case. Such holes shall be positioned in two diametrically opposite groups, each consisting of two closely spaced holes in one cross section.

.....(United States of America)
.....(Republic of Belarus
.....(Republic of Kazakhstan)
.....(Russian Federation)
.....(Ukraine)

* Translator's note: The word "each" is not reflected in the Russian text.

** Translator's note: The word "case" was left out of the Russian text. Presumably a typographical error.

End text.

WHAT'S IN A WORD?
"MAY, SHALL, OR SHOULD"

17. (S) Couch questioned the language in Article One, Subparagraph 4(b) of the Russian-proposed agreement. In particular, he questioned the Russian deletion of the word "may" and replacing it with the word "shall" in the phrase "...the Parties shall agree on procedures for the elimination of such rocket motor cases,..." He said the word "may" was an important distinction that should remain.

SS-24 ELIMINATION: THE STORM

18. (S) Ryzhkov said the Russian Delegation wanted to replace

the word "shall" with "may" so that the new procedures being established to eliminate Ukraine's SS-24 ICBMs could be expanded to include all types of mobile missiles such as the Topol (SS-25), Topol M (SS-27), and Peacekeeper ICBMs. He said other options could be agreed upon, such as varying the number and size of holes required to be drilled. Ryzhkov said the Russian Delegation would work on the draft text and respond later.

¶9. (S) Couch said that the U.S. Delegation would study all three draft documents: the policy statement, the agreement, and the joint statement that each of the parties had provided. He said the primary concern remained the use of the word "may" in the draft agreement. He said, after review, the Parties could again take up this issue.

¶10. (U) Documents exchanged.

- Russia:

-- Russian-Proposed Text "Statement of Policy by Ukraine Concerning the Use of Eliminated Cases of SS-24 ICBMs," dated July 21, 2008;

-- Russian-Proposed Text of a JCIC Agreement on "Changes to Section I of the Conversion and (sic) Elimination Protocol, dated July 21, 2008; and

-- Russian-Proposed Joint Statement "On the Destruction of SS-24 ICBM Solid Rocket Motor Cases Located in Ukraine," dated July 21, 2008.

- Ukraine:

-- Ukrainian Unilateral Statement of Policy on Non-Transfer of SS-24 ICBMs to Third Countries, dated July 18, 2008;

-- Ukrainian-Proposed Joint Statement "On the Destruction of SS-24 ICBM Solid Rocket Motor Cases Located in Ukraine," dated July 18, 2008; and

-- Ukrainian-Proposed Text of a JCIC Agreement on "Elimination Process for ICBMs for Mobile Launchers of ICBMs," dated July 18, 2008.

¶11. (U) Participants:

U.S.

Mr. Couch
Ms. Bosco
Mr. Brown
Lt Col Comeau
Mr. DeNinno
Mr. Dunn
Mr. Edinger
Mr. Fortier
Maj Gondol
Mr. Hanchett
Mr. Johnston
LTC Oppenheim
Mr. Smith
Mr. Tessier
Mr. Vogel
Mr. Yaguchi
Mr. French (Int)

KAZAKHSTAN

Col Akhmetalin

RUSSIA

Col Ryzhkov
Mr. Akulenok

Ms. Kotkova
CAPT (1st Rank) Kuz'min
Col Novikov
Mr. Shevchenko
Mr. Smirnov
Col Zaytsev
Ms. Komshilova (Int)

UKRAINE

Dr. Shevtsov
Mr. Bodarenko
Mr. Demidenko
Mr. Dotsenko

112. (U) Taylor sends.
TICHENOR

NNNN

End Cable Text